

# THE STRATEGIC TRADE ACT (STA) 2010

### **"FACILITATING TRADE IN A SECURE TRADING ENVIRONMENT"**







## PROLIFERATION THREATS & CHALLENGES

- Access to dual-use, WMD-relevant items & technologies by States with questionable conduct or intent
- Access by non-state actors/terrorist groups
- Emerging suppliers (states)
- Industry (complicit or ignorant)
- Inadequate strategic trade controls in transit or transshipment states





\* Growing dual-use applications of items & technologies , requires balancing trade with security imperatives.

# THE ENACTMENT OF STA 2010

### **UNSC Resolution 1540 in 2004**

- Cabinet 26 March 2010
- Parliament
  - 5 April 2010 (Dewan Rakyat)
  - 6 May 2010 (Dewan Negara)
- Royal Assent 2 June 2010
- Gazette 10 June 2010
- Gazette of Regulations and Orders – 31 December 2010
- Enforcement for Category 0
   Product 1 January 2011
- Enforcement 1 April 2011
- On-line Permit Application
  - 1 July 2011
- Permit Validation by Customs
  - 1 March 2012



# **REGULATIONS AND ORDERS**





## **OBJECTIVES OF STA**





## **PARTNER AGENCIES**

### **LICENSING MINISTRY/AGENCIES**





Strategic Trade Secretariat, MITI Malaysian Communications and Multimedia Commission (MCMC)



Atomic Energy Licensing Board (AELB)



Pharmaceutical Services Division, Ministry of Health

### **ENFORCEMENT AGENCIES**





Royal Malaysian Royal Malaysian Customs Police



Malaysian Maritime Enforcement Agency



MCMC

Other officers specified by the Controller

# DEFINITIONS



- to take or cause to be <u>taken out</u> of <u>Malaysia</u> any <u>items</u>
- by <u>land</u>, <u>sea</u> or <u>air</u>
- or to place any items in a conveyance
- for the purpose of such items <u>being taken out of</u> <u>Malaysia</u>

## \* "items" include goods and technology



### **"INTANGIBLE TECHNOLOGY TRANSFER**"



- to <u>transmit technology</u> by any means
- to a <u>destination outside</u> <u>Malaysia</u>
- includes any <u>oral or visual</u> transmission of technology
- by a <u>communication device</u>





# **CONT...**

- to <u>remove items</u> from the conveyance on which they were brought into Malaysia
- and to place the items on the <u>same or another</u> <u>conveyance</u> for the purpose of taking them out of Malaysia
- where these acts are carried out using a <u>bill of</u> <u>lading</u>, <u>airway bill</u> or <u>manifest</u>

transhipment

## brokering



- the activity of a person who, either on his <u>own</u> <u>behalf</u> or acting as an <u>agent</u> on behalf of another person-
- (a) <u>negotiates</u>, <u>arranges</u> or <u>facilitates</u> the purchasing, financing, conveying, sale or supply of items; or

 (b) <u>buys</u>, <u>sells</u> or <u>supplies</u> such items

# **BROKERING CONT...**

- Transaction of WMD UNSCR 1540's call to prevent "any assistance to such activities as an accomplice."
- A broker is person/entity who facilitates the transaction of a strategic trade item from country A to country B. (third country trade)
- A broker does not necessarily have to be in possession of the brokered item or even land it in Malaysia
- For the purpose of the STA 2010, the person/entity involved in brokering is domiciled in Malaysia.

# **BROKERING CONT...**

- Who is a broker?
  - Individuals
  - Companies
  - Freight forwarders
  - Delivery services
  - Financial institutions
  - Agents for foreign manufacturers
- A broker has to be registered under the STA 2010 to deal in the specified strategic items. Registration certificate is valid for a period of one year.

### CATEGORIES OF PERMITS SINGLE-USE

#### **ONE-TIME EXPORT, TRANSHIPMENT OR BRING IN TRANSIT PERMIT** for a **SINGLE COUNTRY / DESTINATION**



**SPECIAL** 

ONE-TIME EXPORT, TRANSHIPMENT OR BRING IN TRANSIT PERMIT for a SINGLE COUNTRY / DESTINATION which the end-user is a RESTRICTED END-USER

Valid for 1 year

## **REGISTRATION PROCESS FLOW**



### **REGISTRATION / PERMIT APPLICATION**



### **Classification of Products or Items**

#### **Strategic Items**

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#### **Listed**

- **A. Military**
- **B. Dual-Use**
- 0) Nuclear Materials, Facilities & Equipment
- 1) Materials, Chemicals, Microorganisms and Toxins
- 2) Material Processing
- 3) Electronics
- 4) Computers
- 5) Telecommunications and Information Security
- 6) Sensors and Lasers
- 7) Navigations & Avionics
- 8) Marine
- 9) Propulsion Systems, Space Vehicles & Related Equipment

#### **Unlisted**

- If a person is <u>informed</u> by the relevant <u>authority;</u> OR
- If a person <u>knows/has</u> reason to believe that the item will or may be used for a restricted activity.

### **STRATEGIC ITEMS** Categories and <u>Numbering</u> Scheme

1	C	1	18
Technical Category	Product Group	Regime Origin	Item. No.
<ul> <li>0 Nuclear Materials, Facilities and Equipment</li> <li>1 Materials, Chemicals, "Microorganism" and "Toxins"</li> <li>2 Material Processing</li> <li>3 Electronics</li> <li>4 Computers</li> <li>5 Telecommunications and "Information Security"</li> <li>6 Sensors and Lasers</li> <li>7 Navigation and Avionics</li> <li>8 Marine</li> <li>9 Propulsion Systems, Space Vehicles and Related</li> <li>9 Equipment</li> </ul>	<ul> <li>A Systems, Equipment, Components</li> <li>B Test, Inspection and Product Equipment</li> <li>C Materials</li> <li>D Software</li> <li>E Technology</li> </ul>	0:Wassenaar or NSG Trigger List 1: MTCR 2: NSG Dual-Use List 3: AG 4: CWC	

# e.g 1C118

Titanium-stabilised duplex stainless steel (Ti-DSS) having all of the following:

- a) Having all of the following characteristics:
  - Containing 17.0 23.0 weight percent chromium and 4.5 7.0 weight percent nickel;
  - Having a titanium content of greater than 0.10 weight percent; and
  - A ferritic-austenitic microstructure (also referred to as a two-phase microstructure) of<sub>3</sub>which at least 10 percent is austenite by volume (according to ASTM E-1181-87 or national equivalents); <u>and</u>
- b) Having any of the following forms:
  - Ingots or bars having a size of 100 mm or more in each dimension;
  - Sheets having a width of 600 mm or more and a thickness of 3 mm or less; or
  - Tubes having an outer diameter of 600 mm or more and a wall thickness of 3 mm or less.

# **e.g 1C350** TRIETHANOLAMINE (CAS 102-71-6)

## **Military Use**

• Triethanolamine is a **precursor** for **nitrogen mustard gas.** 

### **Commercial Use**

• It is extensively used in personal care products, including **soaps**, **shampoos**, **hair styling products** and **dyes**, **skin cleansers**, and **cosmetics**. It is also used in the textile industry.

Triethanolamine serves as an **additive** for **cement**, **concrete**, and **polymers** (including **resins** and **rubber**).





## **DEFINITION OF TECHNOLOGY**

Defined as specific knowledge & information required development, production or use of products includes technical data and technical assistance, in addition to hardware & equipment.

"Development" - before production e.g. design research, design analysis, design concepts, assembly of prototypes, pilot production schemes, design data etc.

"Production" - construction, production engineering, manufacturing, integration, assembly (mounting), inspection, testing and quality assurance.

"Use" – operation, installation (including on-site installation), maintenance (checking), repair, overhaul or refurbishing.

## **TYPES OF TECHNOLOGY**

#### **Technical Data**

- Blueprints
- •Plans
- •Diagrams
- Models
- •Formulae
- Tables
- •Engineering design and specifications
- •Manuals and instructions written or recorded
- •Any other media or devices e.g. disk, tape, read only memories

#### **Technical Assistance**

- Instructions
- •Skills
- •Training
- •Working knowledge and consulting services, including the transfer of technical data





# **INTANGIBLE TECHNOLOGY TRANSFER**

DEEMED EXPORT - RELEASE OF TECHNOLOGY TO A FOREIGN NATIONAL INCLUDING EXCHANGE OF KNOWLEDGE, BLUEPRINT AND RESEARCH MATERIALS ON DEVELOPMENT OF STRATEGIC ITEMS IN THE LIST

Participation of foreign delegations in the company's internal technical conferences

Visual inspection by foreign nationals (company's blueprints, plans, technical specifications, etc.)

**Technical assistance (including verbal exchanges)** 

Technologies and software (know-how & know-why)

Foreign students studying sensitive technology

## **EXAMPLES OF CONTROLLED TECHNOLOGY**

• 2E003b. "Technology" for metal-working manufacturing processes, as follows:

1. Technology for the design of tools, dies or fixtures specially designed for any of the following processes:

a. "Superplastic forming";

- b. "Diffusion bonding"; or
- c. "Direct-acting hydraulic pressing"
- 3E003 Other "technology" for the "development" or "production" of the following:
  - a. Vacuum microelectronic devices;
  - b. Hetero-structure semiconductor devices such as high electron mobility transistors (HEMT), ...
  - c. "Superconductive" electronic devices;
  - d. Substrates of films of diamond for electronic components
- ML22: "Technology" Specific information necessary for the "development", "production" or "use" of a product. The information takes the form of technical data or technical assistance.

## **EXAMPLES OF CONTROLLED TECHNOLOGY**



## **CONSIDERATIONS**



**Information**- parties, destination, type, scope, purpose of transfer, expertise of 'importing' country

**Background of foreigner**-education, past and present research involved in, ties to home country

# **CONTROL OF ITT**

### Awareness

 Sector specific (commercial R&D, institutes of higher learning, Govt research bodies)

### **Internal Compliance Programme**

- Management commitment, security plan(physical and information), procedures to handle technology, screening of personnel, training, record keeping, internal audit

### Audit

- Including site-visits by regulators







#### Awareness:

Which technology to control? The requirements? Who? Why?

### CHALLENGES IN CONTROLLING ITT

Increasingly integrated world (economically, politically, socially) Legality:

Appropriate export control legislation, burden of proof in ITT, enforcement

## OFFENCES



## PENALTIES

• <u>Severity</u> of penalty depends on <u>intent</u> and <u>knowledge</u>

### For arms and related materials

- <u>With the intent</u> and <u>knowledge</u> to unlawfully export, tranship or bring into transit without a permit:
  - Where <u>death</u> is the <u>result</u> a <u>death</u> <u>sentence</u> or <u>imprisonment for natural life</u>
  - In the case of a <u>body corporate</u> a <u>minimum fine</u> of RM <u>30 million</u>
  - In <u>any other case</u>, <u>imprisonment</u> for <u>not less than 10</u> <u>years</u> or with a <u>fine of not less than RM10 million or</u> <u>both</u> (body corporate – RM20 million)
- <u>Without the intent</u> and <u>knowledge</u> to unlawfully export, tranship or bring into transit without a permit:
  - <u>Imprisonment</u> of <u>not less than 5 years</u> or <u>fine of not</u> <u>less than RM5 million or both</u> (body corporate - RM10 million)



### For strategic items and unlisted items

- <u>With the intent and knowledge</u> to unlawfully export, transship or bring into transit without a permit:
  - <u>imprisonment</u> for a term of <u>not less than 10</u> <u>years</u> or a <u>fine of not less than RM10 million or</u> <u>both</u> (body corporate – RM20 million)
- <u>Without the intent</u> and <u>knowledge</u> to unlawfully export, tranship or bring into transit without a permit:
  - <u>imprisonment</u> of <u>not less than 5 years</u> or <u>fine of</u> <u>not less than RM5 million</u> <u>or both</u> (body corporate - RM10 million)

### **FACILITATION UNDER THE STA 2010**

- To ensure smooth implementation of the Act as well as to facilitate business:
- 1) Exemption
- 2) Establishment of ICP
- 3) AmendmentstotheSTA2010Regulations
- 4) On-line permit application system

# 1) EXEMPTION

- Transit and Transhipment
  - arrive in a Free Commercial Zone (FCZ) or brought immediately into FCZ
  - remain in the FCZ
  - not exceeding 30 days



\* 95% of transit and transshipment of strategic items are exempted from applying for permits.

#### HOWEVER, THE EXEMPTION DO NOT APPLY TO THE FOLLOWING COUNTRIES...




- No exemption for Transhipment Permit for Schedule Three items of the STA Regulations 2010, e.g:
  - Military items rifles, revolvers, pistols, ammunitions, bombs, torpedoes, rockets, missiles, war vessels, war aircrafts
  - Nuclear reactors, gas centrifuge plant
  - Uranium, maraging steel, tungsten, molybdenum
  - Toxic chemicals, human pathogens

### 2) INTERNAL COMPLIANCE PROGRAM (ICP)

- It is a set of procedures that have to be implemented within a company before an item is exported using multiple-use or bulk permit.
- The procedures in place ensure that the company complies with the Strategic Trade Act 2010 and associated Regulations.
- The Controls can be done:
  - manually
  - electronically, etc.
- Other names for ICP:
  - Internal Control Plan
  - Export Management System
  - Export Compliance Program
  - Trade Compliance Program

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## **GOALS OF THE ICP**

- Centralise export-related procedures
- Standardise control procedures
- Provide early warning



- Generate record keeping and documentation for sensitive exports
- Develop and maintain good relationship with export control authorities
- Keep updated on export control laws and regulations
- Train all employees on the need for export control (company-wide)

## WHY IS ICP NECESSARY?

- Ensure compliance with applicable laws and regulations
- Detect export control violations
- Contribute to non-proliferation of sensitive items, technology and information



## **KEY ELEMENTS OF ICP**

- Company-wide awareness of export control
- Highest level of support, i.e. letter from CEO or equivalent
- Clearly assigned accountability
- Written compliance manuals, policies and procedures
- ICP to be integrated with standard business
  procedures
- On-going training on policies and procedure
- Regular audits/self-assessments
- Corrective action plans

## **MITI'S ICP CHECKLIST**

- AN EFFECTIVE ICP REQUIRES THE FOLLOWING:
- 1) Management Commitment
- 2) Screening Process
- 3) Training
- 4) Record-keeping
- 5) Audit



### 3) AMENDMENTS TO THE STA REGULATIONS -Effective 1 December 2011

#### (a) <u>Period of application for permits</u> in <u>Regulation 10, 11,</u> <u>12 and 13</u> as follows:

- Single use permit (for export and transit) <u>reduced from</u> 30 working days to <u>30 days</u> and for <u>transhipment</u> from <u>5 days</u> to <u>5 working days</u>;
- Special permit (for export, transit and transhipment) reduced from 2 months to <u>30 days</u>; and
- Bulk and multiple use permits (for export, transit and transhipment) – <u>reduced</u> from 2 months to <u>30 days</u>.

# **CONT...**

(b) <u>Period of submission</u> of <u>Delivery Verification</u> <u>Statement (DVS) as follows :</u>

- Single use permit (for export, transit and transhipment) – from 2 months from the date of permit issued to 2 months from the date export (validity of 6 months);
- Special permits from 2 months from the date of permit issued to 2 months from the date of export (validity of 1 year); and
- Bulk and multiple use permits (for export, transit and transhipment) – from <u>2 months from the date issued</u> to <u>whenever requested by the relevant Authority</u> (validity of 2 years).

# **CONT...**

(c) <u>Additional provision</u> in <u>Regulation 11</u> to <u>allow</u> <u>applicants</u> to <u>apply bulk and multiple permit</u> for transit;

(d) Editorial amendments to Form 2, 4 and 8;

- (e) <u>New format</u> to <u>Form 5</u> (End-Use Statement) and <u>Form 6</u> (Delivery Verification Statement) that are more simplified and business friendly taking into account comments and consultations with all stakeholders; and
- (f) To <u>exclude ECCN 5A2</u> (systems, equipments and components) and <u>5B2</u> (test, inspections and production equipment) from the <u>Third Schedule</u>.

### **POTENTIAL COLLABORATION WITH IPTAs**

- To avoid the misuse of the strategic technology, STS is looking forward to your cooperation in the following suggestions:
- 1) Outreach to lecturers and students on STA 2010
- 2) Control of deemed export of technology
- 3) Screening of foreign lecturers and students

# **REFERENCE ON STA 2010**

- www.miti.gov.my > Guidelines > Strategic Trade Act
- Guideline and Checklist on ICP is provided in the MITI web STA
- A copy of the Strategic Trade Act 2010, Regulations and Orders can be purchased from Percetakan Nasional Berhad or is available upon subscription at <a href="http://www.lawnet.com.my/lawnetPublic/">http://www.lawnet.com.my/lawnetPublic/</a>
- Feedback and comments on this subject can be sent to admin.sts@miti.gov.my.
- **STS Hotline** 03-6203 9846
- STS Client Day, every 4<sup>th</sup> Wednesday of the month, 10 a.m. to 12 noon in the Strategic Trade Secretariat Office, MITI.



## THANK YOU FAIZAL MOHD. YUSOF DEPUTY STRATEGIC TRADE CONTROLLER STRATEGIC TRADE SECRETARIAT, MITI